

16 October 1958

MEMORANDUM FOR: Chief, Domestic Operations Base

VIA : SR/DCOP/FI

SUBJECT : Revised U/W Requirements for CINCEUR, CINCAL,  
and CINCPAC - (USSR Areas)

REFERENCE : Memorandum dated 18 September 1958 from Chief, PP,  
to Chief, SR, subject: "Revised U/W Requirements",  
with 5 Attachments

1. Following our discussions in conference on 10 October with Chief/PP/Operations and [ ] of PPC, attached are: (a) copy of reference together with its five attachments; (b) 4 maps reflecting U/W areas accompanied by companion sheets providing necessary symbols; (c) 100 copies of "U/W Capabilities Report" Form 973.

2. As indicated in para 2 of reference, none of these U/W requirements or areas have been received by CIA formally from the JCS. However, they are being forwarded to you at this time as they are not expected to be changed. In the meantime, you, [ ] and your staff will have an opportunity to make a thorough study of not only the area requirements themselves but also the various procedures and conditional requirements reflected in reference, as well as the graphic presentations of these requirements reflected on the maps and supporting symbols made available to us by [ ] during the 10 October conference. As a matter of record, while the four maps and companion sheets are classified Secret when considered separately, the whole package is classified Top Secret when the symbols are tied in with their companion maps.

3. You will recall that [ ] indicated that there is no immediate requirement for a response to this U/W requirement but that PPC has been informed by the JCS that JCS approval is expected within approximately 30 days. In due course, SR Division, (along with the other divisions) will be expected to come through with a statement of capability with respect to its capabilities to provide the sort of support in the U/W field which could be furnished by assets under SR control in time of war. Referenced 16 January 1957 memo from DCI to JCS to which reference is made in C/PP's 18 September memo is available in SR/COP/Plans' files and has been read by [ ]

[ ] Paragraph 6 which was incorporated into the 16 January

response to JCS to take care of the particular situation of SR as well as some of the other denied area components is quoted for your information:

"6. In view of the relative paucity of assets in many of the currently denied areas, this Agency is directing efforts toward the development of programs leading to the recruitment, training and holding externally, of selected cadres of agent and action nuclei for wartime infiltration into operational areas. Although only limited numbers of such cadres are reported at this time, it is expected that some improvement will be made in capabilities to provide wartime support in those areas where operational conditions may preclude the peacetime emplacement of action nuclei."

It is suggested that the best approach to this problem is for you to examine this set of area requirements within DOB in the light of not only what you already have in the bank in terms of AEDEPOT-trained and available agent assets, but also what you have in the mill and, in turn, what you know at this stage about the next group of agents who will comprise the class to be undertaken in the next go-around. As we are aware, SR's response to the requirement with which we are confronted will have to be handled on the basis of considering that AEDEPOT represents the totality of what we could offer for a hot war situation on the grounds that it is not feasible on operational and policy grounds to develop agents within the USSR to be held on ice for wartime use.

4. You will recall that [ ] mentioned that a limited number of Geographic Intelligence Reports published by ORR have already been made available to SR which would be of value to us in assessing the suitability of the various U/W areas for any of the agents that have gone through or will go through the AEDEPOT Program. During the interim, I have checked further with [ ] to identify the specific reports which have already been sent to the Division. He identified specifically six reports. I have made a record of these and will talk to both Message Center and SR/6 to determine the availability of the reports and will see if we can't pull them together for transmission to DOB for whatever purpose they may serve in your assessment of SR's capabilities.

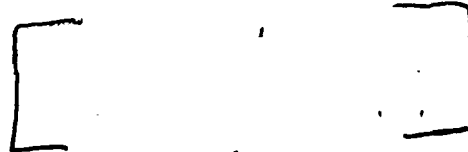
5. With reference to last year's approach to this problem, SR's Statement of Capability (as reflected in the 16 January 1957 memo from DCI to JCS) was quite negative. More specifically, out of a total of 136 requirements divided between CINCAL, CINCPAC, CINCFE AND CINCEUR, SR accepted a total of only 2. Additionally, USCINCEUR later levied on CIA during the last year's U/W exercise, a separate requirement for 26 areas in the USSR not included among the original 136. SR indicated at the time that none of these 26 could be accepted, although the existence of the AEDEPOT Program was acknowledged as a "Pilot Program" which was considered at the time as having been under development too short a period to use it as a justification for accepting all or any of the 26 U/W areas in the USSR.

6. As you will note from the papers that are attached, there are some differences between the area requirements submitted a year ago and those with which we are now confronted. There is, of course, no longer a FECOM, it having been consolidated with PACCOM on 1 July 1957. However, where a year ago there were 116 USSR requirements for CINCFE and "0" for CINCPAC, there are now only a handful for the whole PAC area for which SR would be accountable. In the area of European Russia, 5 areas in which requirements have been presented a year ago, have been dropped. Otherwise, most of the requirements reflected on the list of U/W areas received from JCS in 1957 have been carried forward into the new list. I suggest that go ahead with what information and materials have been provided to us and, using the Form 973 which, as indicated in para 4 of reference, must be submitted by SR Division to the PP Staff in 4 copies for each batch of U/W area requirements, draft up your own ideas of what you feel should be our response to PP in the form of a Statement of Capability based on our AEDEPOT assets. I suggest that, after you have made your study of this and have drafted a reply in the terms spelled out in instructions on Form 973 as well as in referenced PP memo together with its attachments, you, ☐ SR/COP, and the writer, should examine the total requirement in the light of all planning and operational considerations that must be taken into account before our final response for SR Division goes to the PP Staff for consolidation into the Agency Statement of Capability to be presented to the JCS.

7. With specific reference to para 9. b. of the 18 September

memo from CPP, I believe that this requirement that the location in which external assets are held in the Western Hemisphere be identified is out of order. I will make a point of this in drafting the final reply going forward from SR Division to PP Staff.

8. I believe that these 100 copies of the 973 Form which the writer obtained from PPC should be more than enough for our purpose. Please let me know if that is not the case and I will secure additional copies for your use.



SR/COP/Plans

Distribution:  
See Page 5

Distribution:

1 - DOB w/a as follows:

A. Copy of memo dated 18 September 1958 from CPP, to CSR, subject: "Revised U/W Requirements" with 5 attachments as follows:

✓ Attachment 1 - Revised CINCEUR U/W Areas in Baltic States and USSR *W. A. Adams*

✗ " " 2 - PPC Analysis of EUCOM Requirements Categories

✓ " " 3 - Revised CINCPAC U/W Areas

✓ " " 4 - PPC Analysis of CINCPAC Requirements Priorities

✓ " " 5 - Revised CINCAL U/W Areas

B. Maps:

✓ No. 1 - Caucasus Hypsometry Map

No. 2 - Soviet Central Asia Hypsometry Map (KAZAKHSTAN)

No. 3 - Map of European Areas of USSR

No. 4 - Central and Eastern Siberia Hypsometric Map

✓ C. Envelope containing 3 sheets providing symbols for use with maps

✗ D. U/W Capabilities Report Form 973 (100 copies)